# White Paper on Consumer Affairs 2020

FY2019 Implementation of Consumer Policy

FY2019 Report on the Results of Information

Gathering and Analysis on Consumer

**Accidents** 

# [Summary]

Consumer Affairs Agency, Government of Japan

#### 2020 White Paper on Consumer Affairs Structure

(FY2019 Implementation of Consumer Policy / Report on the Results of Information Gathering and Analysis on Consumer Accidents)

#### Part 1 Trend in consumer issues and consumer's attitude / behavior Chapter 1 Results of information gathering and analysis on consumer accidents Report to the Diet based on the Consumer Safety Act

- Section 1 Results of information gathering and analysis on consumer accidents reported to the Consumer Affairs Agency
- Section 2 Information on life or health-related accidents gathered to the Consumer Affairs Agency
- Section 3 Overview of consumer affairs consultations
- Section 4 Consumer issues which are now attracting attention
- Section 5 Experience of consumer harm and problems and estimation of financial detriment
- Section 6 Trends in environmental changes that surround consumers

Chapter 2 Feature Responsibility to create, responsibility to use, and responsibility to reduce

- Reduction of food loss and waste for sustainable society -
- Section 1 Consumption and resources
- Section 2 To solve food loss and waste issues
- Section 3 To solve plastic waste issues
- Section 4 To form sustainable society

### Part 2 Implementation of consumer policy Chapter 1 Major consumer policies by the Consumer Affairs Agency

- Section 1 The Basic Plan on Consumer Policy
- Section 2 Preventing consumer harm
- Section 3 Promotion of economic/social structural reforms through consumers' participation, etc. to fair and sustainable society
- Section 4 Flexible/focused action for various issues related to consumer affairs
- Section 5 Promotion of consumer education and providing information for consumers
- Section 6 Establishing systems to promote the consumer administration Report to the Diet based on the Basic Act on Consumer Policies.

#### Chapter 2 Implementation of consumer policy

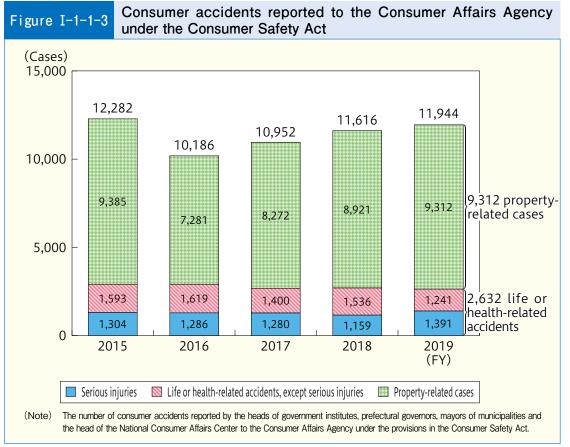
- Section 1 Ensuring consumer safety
- Section 2 Establishing trusted food labelling and ensuring reliability
- Section 3 Ensuring that all transactions are fair
- Section 4 Forming a society where consumers can play the leading role in making choices and taking actions
- Section 5 Establishing frameworks for redress for damage and protecting consumer profit
- Section 6 Establishing national and local consumer administration systems

#### **Reference** (Data on consumer administration)

- · In this document, consumer affairs consultation information registered with PIO-NET is current as of March 31,2020.
- · With regard to consumer affairs consultation information registered with PIO-NET, it will take a certain amount of time from accepting consultations at local consumer affairs centers to registering the consolations, so the number of consultations in this document may increase slightly in the future.
- · M.T. in the attitude survey means the ratio that is calculated by dividing the total number of responses with the number of respondents (N).T. In questions with multiple answers, this value typically exceeds 100%.

# [Report to the Diet based on the Consumer Safety Act] Part 1 Chapter 1 Section 1 Results of information gathered and analyzed on consumer accidents 1

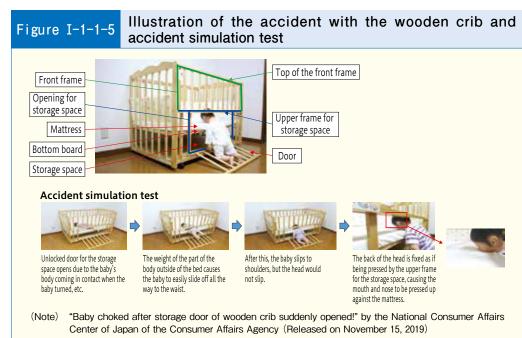
- OThe number of consumer accidents reported to the Consumer Affairs Agency in FY2019 was 11,944. The breakdown is 2,632 life or health-related accidents and 9,312 property-related cases.
- OWe raised awareness at the earlier stage of serious accidents notification from relevant administrative organ, such as the storage door of the baby crib suddenly opened and caused baby's suffocation,etc.



OAmong life or health-related accidents, about 80% of serious injuries were caused by "fire".

#### OAwareness raising triggered by serious injuries

While they were using a <u>wooden crib which has a height-adjustable bottom board</u> and a storage space underneath with a door, the <u>storage door suddenly opened</u> and a baby's head was caught in a gap. The serious incident occurred twice: one baby was <u>choked to death and another baby became seriously ill</u> (notifications from relevant administrative organ).



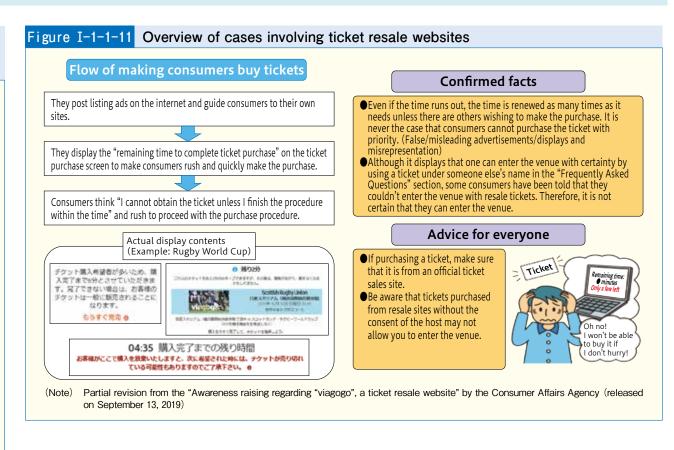
# [Report to the Diet based on the Consumer Safety Act] Part 1 Chapter 1 Section 1 Results of information gathered and analyzed on consumer accidents 2

- OWe raised awareness for 13 cases, in which we disclosed the names of business operators based on the property-related cases notified under the provisions of the Consumer Safety Act.
- OMain cases are tactics for raising temptation to make easy money, ticket resale websites, etc.

### Figure I-1-1-10

Property-related cases with awareness raising alerts under the provisions of the Consumer Safety Act (FY2019)

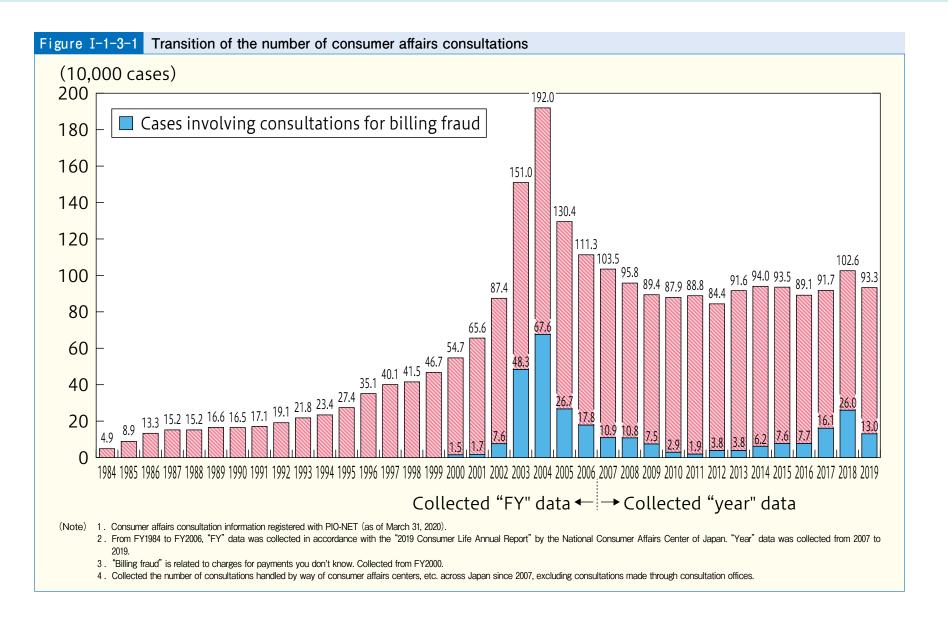
| Tactics  | Concrete examples  |  |  |  |  |
|--|--|--|--|--|--|
| Billing fraud<br>(1 case)  | Contacting consumers through social media by using well-known company names, and demanding cash payments, telling consumers that they have unpaid fees for paid content.   |  |  |  |  |
| High-price investments (1 case)                                      | They solicited high-price investments by claiming that profit can be made with a patented communication device, etc., but the device sold to consumers wasn't patented. No sales had been made to companies either, and money from sales distribution was not paid.  |  |  |  |  |
|  | They claimed "You can earn 30,000 yen every day as if playing a game" and that consumers could make profit without fail through crypto-asset (virtual currency) transactions by using special application software and made consumers conclude high-price contracts. However, the system does not allow them to make profit.   |  |  |  |  |
| Tactics for raising<br>temptation to make<br>easy money<br>(8 cases) | With catchphrases, such as "super easy "alchemy with smartphones"", etc., they provided information for sales called "Suma-ren BOOK" containing the know-how, etc. to make profit and made consumers pay high price to receive support. However, the system did not allow everyone to easily make profit.  |  |  |  |  |
|  | After making consumers pay approximately 10,000 yen and participating in the business, they made the consumers buy extremely high-price information for sales through relentless telephone soliciting. However, the business was a false business that did not have the "system to make profit", and consumers were unable to make any profit.   |  |  |  |  |
| Door-to-door sales of<br>services<br>(2 case)                        | They sold to consumers card-type USB memory containing IP telephone function, etc. under the name of "PRP system" and were offering a service to lease them from consumers, sublease them to others, and use the profit from the lease to pay more than the original cost to consumers. However, there was no record that the business operator was paying the lease from the operation profit. There were other business operators who were conducting (or had the possibility of conducting) similar business schemes. |  |  |  |  |
| Ticket resale<br>(1 case)  | They displayed the "remaining time to complete ticket purchase" on the purchase screen to make consumers rush and quickly make the purchase, but the time is renewed as many times as it needs unless there are others wishing to make the purchase. Although it says one can enter the venue with certainty by using a ticket under someone else's name, it is not actually certain that one can enter the venue using a ticket under someone else's name.  |  |  |  |  |



### Part 1 Chapter 1 Section 3 Transition of the number of consumer affairs consultations

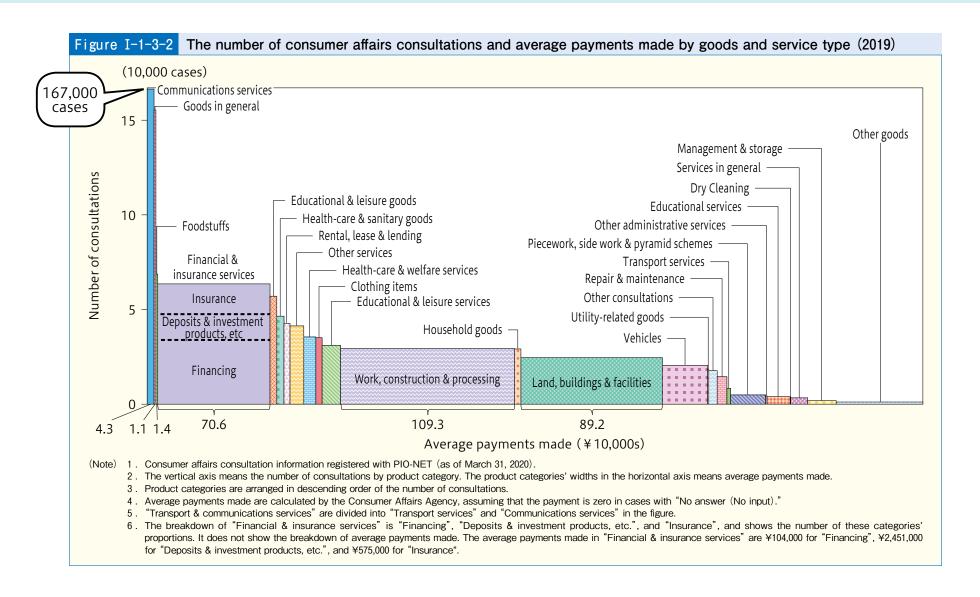
OThe number of consumer affairs consultations in 2019 was 933,000 cases. This was approximately 90,000 cases less than the previous year.

ONumber of consultations on billing fraud was reduced by half (260,000 cases -> 130,000 cases). Main factor for the reduction of the number of consultations.



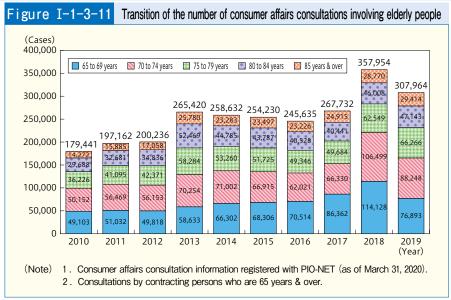
### Part 1 Chapter 1 Section 3 Overview of consumer affairs consultations in 2019

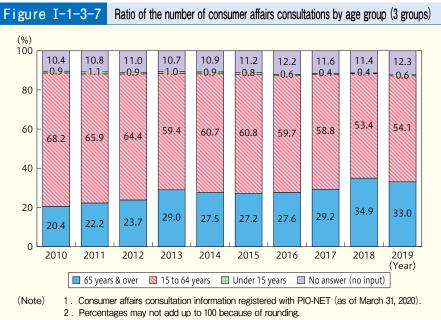
- O"Communications services" and "Goods in general" stood out in the number of consultations for goods and services.
- OPayment per consultation was highest (¥1,093,000) in "Work, construction & processing". The next highest was "Land, buildings & facilities" at ¥892.000.



OThe number of consumer affairs consultations from elderly people reduced in 2019, but the ratio within the number of consultations continued to exceed 30% as with 2018.

O"Goods in general" stood out in the number of consultations for goods and services. Another major factor was internet-related consultations.





| igure I-1-3-12 Highest numbers of consultations on product/service types by elderly people |  |        |                                       |         |                           |        |  |
|--|--|--------|---------------------------------------|---------|---------------------------|--------|--|
|  | 2017   | Cases  | 2018                                  | Cases   | 2019                      | Cases  |  |
| 1  | Goods in general   | 39,949 | Goods in general                      | 128,188 | Goods in general          | 79,811 |  |
| 2  | Digital content (general)  | 23,645 | Digital content (general)             | 15,405  | Fiber-optic lines         | 11,067 |  |
| 3  | Fiber-optic lines  | 9,770  | Fiber-optic lines                     | 9,802   | Other digital content     | 8,129  |  |
| 4  | Adult website  | 7,203  | Other digital content                 | 6,861   | Other health food         | 6,646  |  |
| 5  | Other digital content  | 5,702  | Fund-type investment products         | 6,246   | Digital content (general) | 6,367  |  |
| 6  | Newspapers   | 5,437  | Repair services                       | 5,715   | Mobile phone service      | 6,124  |  |
| 7  | Multi-purpose loan / consumer loan   | 4,996  | Multi-purpose loan / consumer loan    | 5,409   | Repair services           | 5,784  |  |
| 8  | Repair services  | 4,843  | Newspapers                            | 5,303   | Other services            | 5,357  |  |
| 9  | Other health food  | 4,811  | Other health food                     | 5,271   | Electricity               | 5,256  |  |
| 10   | Consultations, etc. (general)  | 4,187  | Mobile phone service 4,809 Newspapers |         |                           |        |  |
| Yello  | Yellow : Things related to the internet  Purple : Investment solicitation troubles  Green : Things related to debt |        |                                       |         |                           |        |  |

### Examples of consultations by "elderly people"

2. Items are products keywords (sub-categories) used in PIO-NET

3. Consultations by contracting persons who are 65 years & over.

- Concluded a contract for optical communication with another company, being given false information that they were an affiliate company of a major mobile phone company in the current contract.
- Elderly mother is purchasing marine products one after another through telephone soliciting.

- OWith consultations involving young people, "beauty" came to top not only for women but also for men. "Multi-purpose loan / consumer loan" is also high among people in their 20s.
- OMainly among young people but also in each age group, the number of consumer affairs consultations have been growing involving "subscription" and SNS.

#### Figure I-1-3-10 Highest numbers of consultations on product/service types by young people (2019)

|                | Men                       |       |                                    |        |                                    |        |  |  |
|----------------|---------------------------|-------|------------------------------------|--------|------------------------------------|--------|--|--|
| 15 to 19 years |                           |       | 20 to 24 years                     |        | 25 to 29 years                     |        |  |  |
|                | Cases                     | 8,789 | Cases                              | 19,977 | Cases                              | 15,962 |  |  |
| 1              | Depilatory                | 1,406 | Rented apartments                  | 1,073  | Rented apartments                  | 1,510  |  |  |
| 2              | Online games              | 553   | Other digital content              | 1,002  | Multi-purpose loan / consumer loan | 855    |  |  |
| 3              | Cosmetics, etc.           | 361   | Goods in general                   | 916    | Goods in general                   | 753    |  |  |
| 4              | Adult website             | 360   | Depilatory                         | 874    | Other digital content              | 550    |  |  |
| 5              | Goods in general          | 347   | Multi-purpose loan / consumer loan | 774    | Regular/compact vehicles           | 509    |  |  |
| 6              | Other digital content     | 310   | Dating website                     | 683    | Digital content (general)          | 372    |  |  |
| 7              | Other health food         | 246   | Other piecework/side work          | 678    | Dating website                     | 354    |  |  |
| 8              | Dating website            | 227   | Educational & leisure materials    | 643    | Mobile phone service               | 344    |  |  |
| 9              | Digital content (general) | 204   | Regular/compact vehicles           | 587    | Fiber-optic lines                  | 338    |  |  |
| 10             | Toner                     | 184   | Electricity                        | 582    | Depilatory                         | 320    |  |  |

|                | Women                     |                      |   |        |                                    |        |  |
|----------------|---------------------------|----------------------|---|--------|------------------------------------|--------|--|
| 15 to 19 years |                           |                      | 20 to 24 years                                      |        | 25 to 29 years                     |        |  |
|                | Cases                     | 8,238                | Cases   | 20,779 | Cases                              | 17,919 |  |
| 1              | Other health food         | 1,615                | Hair removal aesthetic service                      | 1,183  | Rented apartments                  | 1,669  |  |
| 2              | Enzyme food               | 392                  | Rented apartments                                   | 1,153  | Goods in general                   | 926    |  |
| 3              | Goods in general          | 320                  | Other digital content                               | 1,102  | Other digital content              | 728    |  |
| 4              | Other digital content     | 287                  | Dating website                                      | 957    | Other health food                  | 561    |  |
| 5              | Health food (general)     | 274                  | Goods in general                                    | 875    | Dating website                     | 468    |  |
| 6              | Concerts                  | 270                  | Other health food                                   | 811    | Multi-purpose loan / consumer loan | 448    |  |
| 7              | Adult website             | 256                  | Other piecework/side work                           | 710    | Digital content (general)          | 425    |  |
| 8              | Digital content (general) | 255                  | Digital content (general)                           | 520    | Hair removal aesthetic service     | 379    |  |
| 9              | Depilatory                | Depilatory 184 Multi |   | 395    | Wedding                            | 371    |  |
| 10             | Rented apartments         | 160                  | 160 Weight loss aesthetic service 366 Other service |        | Other services                     | 324    |  |
| V              | Vollay Picital content    |                      |   |        |                                    |        |  |

 Yellow
 : Digital content
 Yellow green
 : Things that may be prompted by living alone

 Green
 : Things related to debt
 Blue
 : Things related to vehicles
 Pink
 : Things related to beauty

1. Consumer affairs consultation information registered with PIO-NET (as of March 31, 2020).

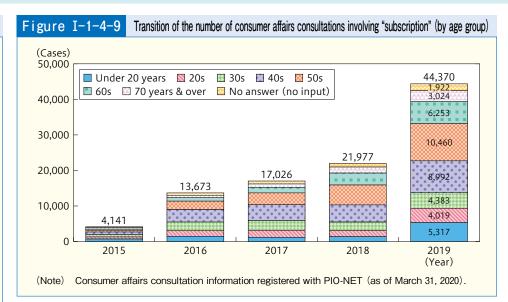
2. Items are products keywords (sub-categories) used in PIO-NET.

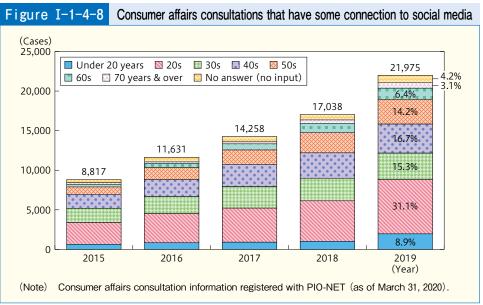
#### Examples of consultations by "young people"

(Note)

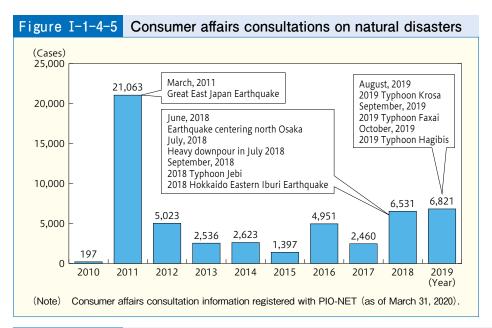
An underage son bought depilatory from an ad on smartphone.
 It resulted in itchiness and redness after using it, so he says he doesn't want to use it any more.

The same product was delivered today, and we found out that it was subscription.





ONumber of consultations on "natural disasters" in 2019 was more than that of 2018 due to the 3 typhoons. OSince August, areas affected by typhoons became top in the number of consultations per unit population.



### Examples of consultations by "natural disasters"

- Someone claiming to be a construction company solicited "Your roof tiles are misaligned. Typhoon is coming, so you should have them fixed as soon as possible." as if to rush construction.
- Power outage continues due to the typhoon, and we are troubled because we cannot use electric appliances despite the humidity and heat. Calls to power company wouldn't go through. What should we do?

Figure I-1-4-7 Consumer affairs consultations on natural disasters by prefecture per unit population: Top 10 (by month/2019)

|      | January             | February            | March                | April                | May                  | June                 | July                 | August               | September            | October              | November             | December             |
|------|---------------------|---------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| 1st  | Kumamoto Prefecture | Kumamoto Prefecture | Osaka Prefecture     | Kumamoto Prefecture  | Kumamoto Prefecture  | Osaka Prefecture     | Osaka Prefecture     | Wakayama Prefecture  | Chiba Prefecture     | Chiba Prefecture     | Chiba Prefecture     | Chiba Prefecture     |
| 2nd  | Osaka Prefecture    | Osaka Prefecture    | Fukushima Prefecture | Osaka Prefecture     | Osaka Prefecture     | Gunma Prefecture     | Gunma Prefecture     | Osaka Prefecture     | Kanagawa Prefecture  | Fukushima Prefecture | Fukushima Prefecture | Fukushima Prefecture |
| 3rd  | Wakayama Prefecture | Okayama Prefecture  | Kumamoto Prefecture  | Tochigi Prefecture   | Ibaraki Prefecture   | Kumamoto Prefecture  | Kumamoto Prefecture  | Fukui Prefecture     | Saga Prefecture      | Kanagawa Prefecture  | Tochigi Prefecture   | Tochigi Prefecture   |
| 4th  | Okayama Prefecture  | Kyoto Prefecture    | Ibaraki Prefecture   | Nara Prefecture      | Okayama Prefecture   | Ibaraki Prefecture   | Okayama Prefecture   | Kumamoto Prefecture  | Gunma Prefecture     | Tochigi Prefecture   | Kanagawa Prefecture  | Kanagawa Prefecture  |
| 5th  | Miyazaki Prefecture | Shizuoka Prefecture | Wakayama Prefecture  | Okayama Prefecture   | Tochigi Prefecture   | Fukui Prefecture     | Fukui Prefecture     | Kochi Prefecture     | Osaka Prefecture     | Tokyo Metropolis     | Ibaraki Prefecture   | Nagano Prefecture    |
| 6th  | Fukui Prefecture    | Tochigi Prefecture  | Hyogo Prefecture     | Kyoto Prefecture     | Gunma Prefecture     | Wakayama Prefecture  | Tochigi Prefecture   | Gunma Prefecture     | Ibaraki Prefecture   | Wakayama Prefecture  | Gunma Prefecture     | Gunma Prefecture     |
| 7th  | Shiga Prefecture    | Miyagi Prefecture   | Okayama Prefecture   | Miyazaki Prefecture  | Shiga Prefecture     | Tokushima Prefecture | Wakayama Prefecture  | Okayama Prefecture   | Okayama Prefecture   | Miyagi Prefecture    | Tokyo Metropolis     | Ibaraki Prefecture   |
| 8th  | Nara Prefecture     | Tottori Prefecture  | Gunma Prefecture     | Miyagi Prefecture    | Miyagi Prefecture    | Okayama Prefecture   | Kagoshima Prefecture | Saga Prefecture      | Tokushima Prefecture | Ibaraki Prefecture   | Miyagi Prefecture    | Kumamoto Prefecture  |
| 9th  | Saga Prefecture     | Oita Prefecture     | Oita Prefecture      | Kagoshima Prefecture | Shizuoka Prefecture  | Miyagi Prefecture    | Oita Prefecture      | Oita Prefecture      | Kumamoto Prefecture  | Gunma Prefecture     | Osaka Prefecture     | Osaka Prefecture     |
| 10th | Ibaraki Prefecture  | Iwate Prefecture    | Iwate Prefecture     | Wakayama Prefecture  | Fukushima Prefecture | Tochigi Prefecture   | Ibaraki Prefecture   | Kagoshima Prefecture | Tokyo Metropolis     | Nagano Prefecture    | Nagano Prefecture    | Tokyo Metropolis     |

- (Note) 1. Consumer affairs consultation information registered with PIO-NET (as of March 31, 2020).
  - 2. Shows the top 10 results by month for the number of consultations by prefecture per unit population.
  - 3. Source for population by prefecture: "Population Estimates" by the Ministry of Internal Affairs and Communications (as of October 1, 2019).

- OGlobal spread of COVID-19 in the beginning of 2020 greatly affected everyday consumption affairs.
- OConsumer affairs consultations include cases involving resale, cancellation of airplane tickets, etc., and negative option marketing.
- OThe Consumer Affairs Agency has been not only responding to the increased demands for supplies, such as face masks, but also promoting efforts to prevent consumer damage through misleading representations and fraudulent schemes, etc.

### Response by the Consumer Affairs Agency to the spread of COVID-19

- (1) Response to the increased demands for supplies, such as face masks
- (2) Appeal for calm purchasing activities for foodstuffs, etc.
- (3) Prevention of consumer damage through misleading representations and fraudulent schemes
  - Demand for improvement in product labelling advocating preventive effects against COVID-19
  - Awareness raising regarding piggybacking marketing by the National Consumer Affairs Center of Japan
- (4) Flexible operation of the Food Labelling Standards (March 3)
- (5) Transmission of accurate information and response to the transmission/dissemination of uncertain information (The 4th Basic Plan on Consumer Policy.)

#### Number and trend of consumer affairs consultation regarding COVID-19

1. Transition of the number of consumer affairs consultations

| Reception date (January 1, 2020 and after) | Up to<br>January 31 | Up to<br>February 29 | Up to<br>March 31 | Up to April 30 | Up to May 20 |
|--|---------------------|----------------------|-------------------|----------------|--------------|
| Cumulative total cases                     | 155                 | 2,527                | 12,536            | 28,340         | 32,555       |

(Note) 1. Consumer affairs consultation information registered with PIO-NET (as of, May 20, 2020).

2. Consultations "related to COVID-19"

#### 2. Main consultation examples

ORegarding shortage of goods, resale, combination sales

(Examples) Face masks, toilet paper, tissue paper, antiseptic solution, etc,

OThings related to cancellation fee, etc.

(Examples) Travel-related cases, such as airplane tickets/accommodation, events such as concerts, wedding, kimono rentals, gym membership fee, dinner parties, etc.

OCases with possibility of fraud and fraudulent schemes

(Example) [Fraudulent websites]

- I ordered face masks, etc. from a website which said they had large stock. I became suspicious later and called the number on the website. I found out that it was a different store. It seems that the website was a fraudulent website.

[Negative option marketing]

- Face masks in a box, which I had not ordered, was sent. What should I do?

[Cases advocating effects against COVID-19]

- Product claiming that it is effective against COVID-19 if the plate is worn around the neck Is it effective?

[Benefit fraud]

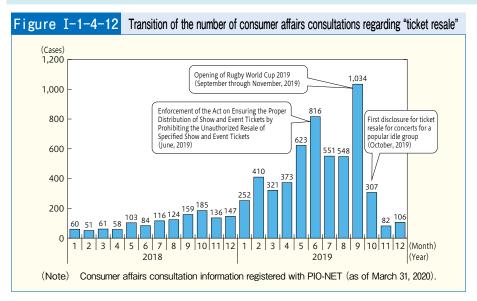
- I received a short message on my mobile phone to transfer 3,000 yen for the clerical work proxy procedure for the 100,000 yen benefit.

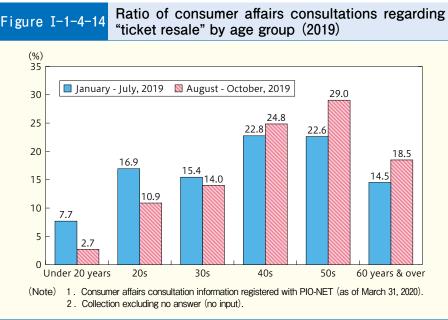
#### [Other]

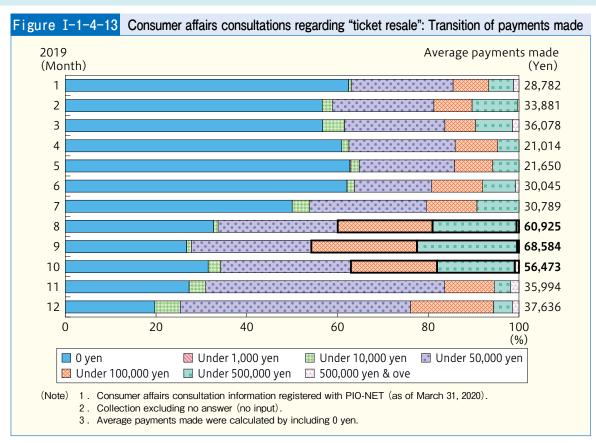
- I received a call saying "We have been commissioned by the administration and are coming for disinfection."

OSince the beginning of 2019, the number of consultations regarding "ticket resale" has been increasing. The number of consultations is approximately 4.2 times more than the previous year.

OTransaction amount for "ticket resale" increased around the opening of the Rugby World Cup (September, 2019).



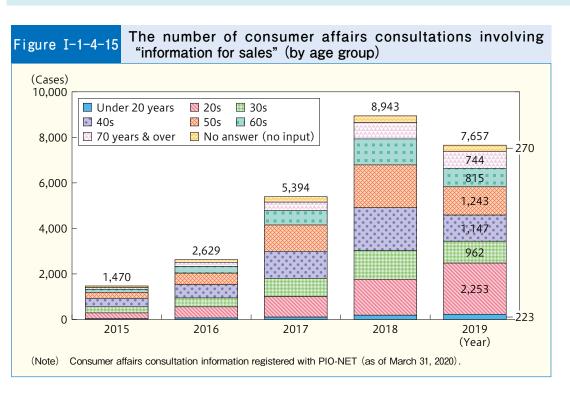


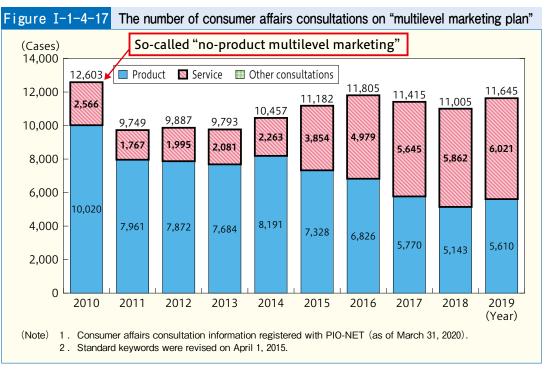


#### Consultation examples of "ticket resale"

- Tickets, resale of which was prohibited and with which entry to the venue may be declined, were sold, and I bought them.
- The purchaser did not complete the ticket reception completion procedure, and no payment was made from the ticket resale website.

- OThe number of consumer affairs consultations on "information for sales\*1" is approximately 7,700. Increase in the 20s is significant.
- OWith "Multilevel marketing\*2", majority of the consultations are regarding "services" ("no-product multilevel marketing").





### Examples of consultations on "information for sales"

- I learned about FX information for sales on SNS, went to a seminar, and concluded a contract. However, it was worthless.
- \*1: "Information for sales": Information sold by claiming to be know-how to receive high income through side business/investment/gambling, etc. through internet mail order, etc. The formats are electronic media, such as PDFs, videos, e-mail magazines, and applications.

### Examples of consultations on "multilevel marketing"

- A friend from junior high school solicited me and explained "If you invest in overseas real estate, you can receive dividend in crypto-asset (virtual currency). If you introduce investors, you can receive introduction fee." I loaned money and gave my friend the money.
- \*2"Multilevel marketing": Business scheme in which one concludes a contract on a product/service, becomes a solicitor of the organization next, and obtain remuneration, such as introduction fee. This is not necessarily the same thing as "Multilevel Marketing Transactions" under the Act on Specified Commercial Transactions.

#### Part 1 Chapter 1 Section 5 Experience of consumer harm and problems and estimation of the financial detriment

OConsumer financial detriment in 2019 was estimated to be about ¥5.1 trillion (payments made (including credit granted)).

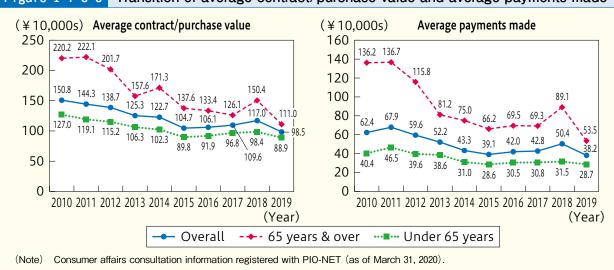
OBoth the average contract/purchase value and average payment made for consumer affairs consultation decreased. "Fund-type investment products" reduced.

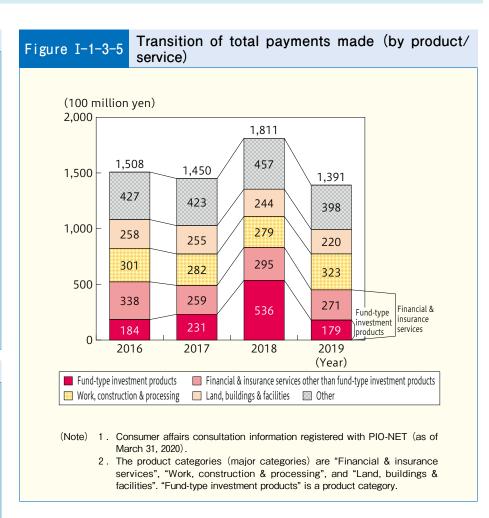
#### Figure I-1-5-4 Estimated results of consumer financial detriment

|   | 2015                 | 2016                 | 2017                 | 2018                 | 2019                 |
|---|----------------------|----------------------|----------------------|----------------------|----------------------|
| Contract/purchase value                   | About ¥ 7.4 trillion | About ¥ 5.9 trillion | About ¥ 6.4 trillion | About ¥ 7.2 trillion | About ¥ 6.6 trillion |
| Payments made (including credit granted)* | About ¥ 6.7 trillion | About ¥ 5.2 trillion | About ¥ 5.3 trillion | About ¥ 6.1 trillion | About ¥ 5.1 trillion |
| Payments made                             | About ¥ 6.0 trillion | About ¥ 4.7 trillion | About ¥ 5.0 trillion | About ¥ 6.0 trillion | About ¥ 4.9 trillion |

- \* "Payments made (including credit granted)" are the sum of payments made and future payments with credit cards, etc.
- (Note) 1. Consumer financial detriment is the total expenses for goods and services related to consumer harm and problems.
  - 2. The estimated amount is obtained by multiplying the population over 15 with the probability of occurrence of consumer harm & problems obtained from the results of "Basic Survey on Consumer Life", then multiplying the obtained amount with the average amount per instance of harm and problems calculated from consumer affairs consultation information, then adding the amount estimated as potential harm for elderly people, and correcting the amount obtained.
  - 3. "Probability of occurrence" is estimated from the results of collected answers to the question in the Basic Survey on Consumer Life; "We would like to ask you about products you bought or services you used in the last year. Did you experience the following cases in the last year?" We asked the said question with regard to the following cases. ① Had Safety or health problems (e.g., injury, illness); ② Function/quality of goods or service quality was worse than expected; ③ They demanded payment significantly higher than expected; ④ Labelling and advertisements were significantly different from actual goods and services; ⑤ I signed a contract or made a purchase owing to problematic sales methods or pitches; ⑥ I encountered problems owing to troubles found in the contract & cancellation; ⑦ I fell victim to fraud and paid (or promised to pay) money to a business; ⑧ Other consumer harm experiences.
  - 4. The average amount was calculated based on consumer affairs consultation information in each year (registered consultations by January 31 next year).
  - 5. Note that the awareness survey used for this estimation is based on consumer awareness, so perspectives on consumer harm and problems are different depending on the respondent, and the attitude survey includes errors due to its nature.

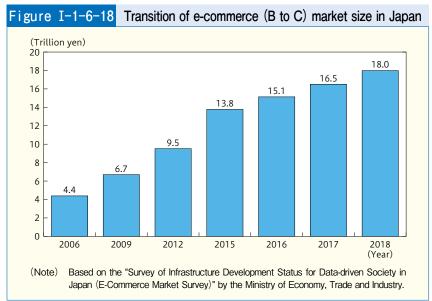
#### Figure I-1-3-3 Transition of average contract/purchase value and average payments made

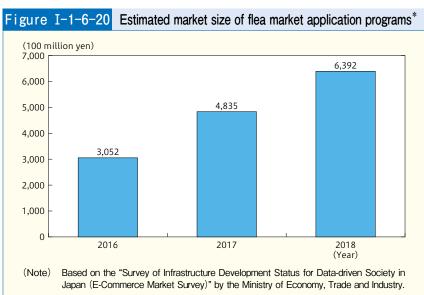


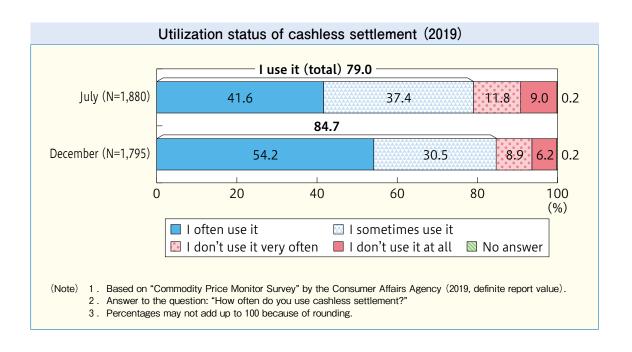


### Part 1 Chapter 1 Section 6 Trends in environmental changes that surround consumers

- O The growth of the e-commerce market is based on widespread use of the internet in consumer transactions.
- O Flea market application programs were introduced in 2012 and has grown into a massive market (639.2 billion yen) within 6 years.
- O More cashless transactions by consumers. 84.7% answered that they had been using cashless settlement by December of 2019.



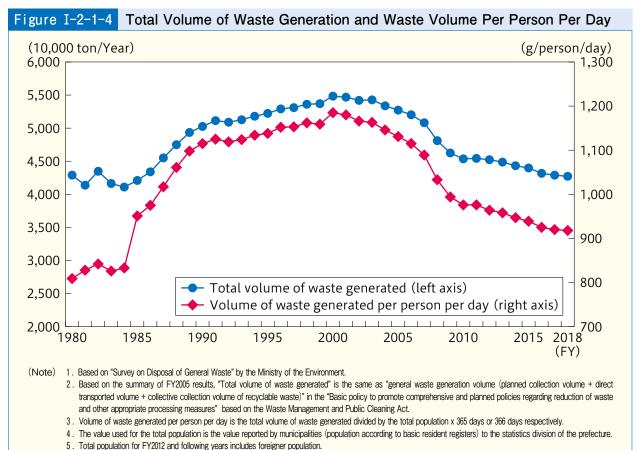


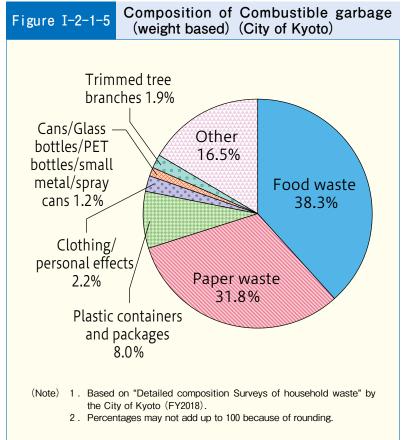


<sup>\* &</sup>quot;Flea market application programs" refer to special applications that allow individuals to casually sell objects like flea markets by using smartphones, etc., allowing purchase and sale between individuals. ("FY2015 Report on infrastructure establishment in preparation for the shift to information/service-based economic society in Japan" by the Ministry of Economy, Trade and Industry (June, 2016)).

### [Feature] Part 1 Chapter 2 Section 1 Resources and consumptions from the aspect of daily living

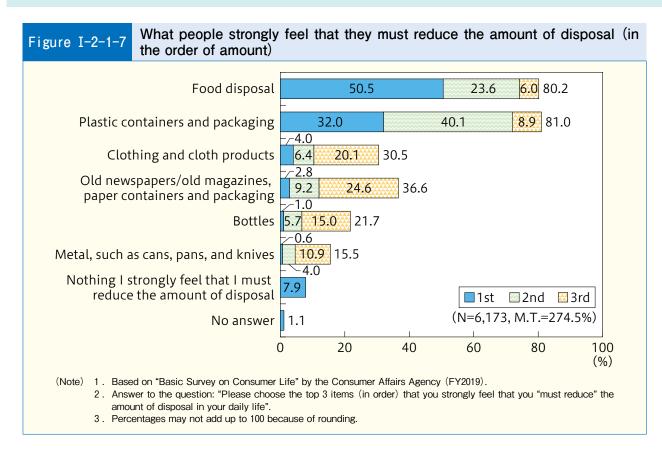
- O Social issues, such as resources and environmental issues, are one of the top priority among consumer policies.
- O Generation of general waste had been increasing until around 2000, but it has been reducing in recent years. Approximately 900g of waste per person per day is generated.
- O Approximately 40% of combustible garbage discharged by households is food waste(city of Kyoto, Kyoto prefecture).





### [Feature] Part 1 Chapter 2 Section 1 Awareness toward resource/environmental issues

- O Consumers' interests are especially high toward food disposal and plastic containers and packaging compared to clothing, waste paper, bottles, cans, etc.
- O It is necessary for consumers, business operators, administrations, etc. to cooperate/collaborate and work on these issues as a social problem.



[Food loss and waste reduction]

O October, 2019

Enforcement of the "Act on Promotion of Food Loss and Waste Reduction"

Promotion of food loss and waste reduction as a national movement

O March, 2020

Cabinet decision on the "Basic Policy of Food Loss and Waste Reduction Promotion"

[Plastic waste reduction]

O May, 2019

Formulation of the "Resource Circulation Strategy for Plastics"

O June, 2019

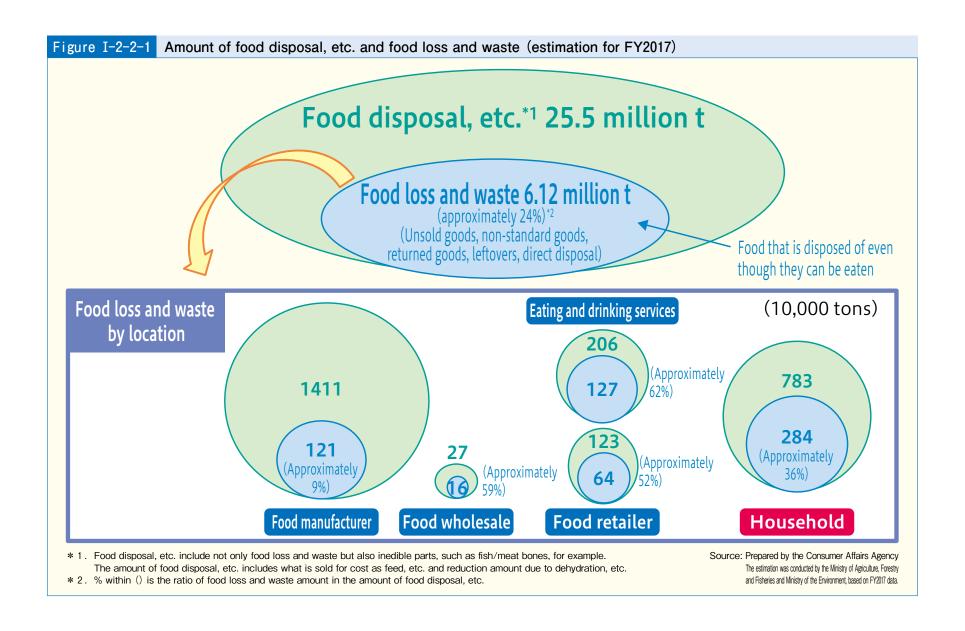
In the G20 Osaka Leaders' Declaration

"Osaka Blue Ocean Vision\*" was shared.

\*Declaration to reduce additional pollution made by marine plastic litter to zero by 2050.

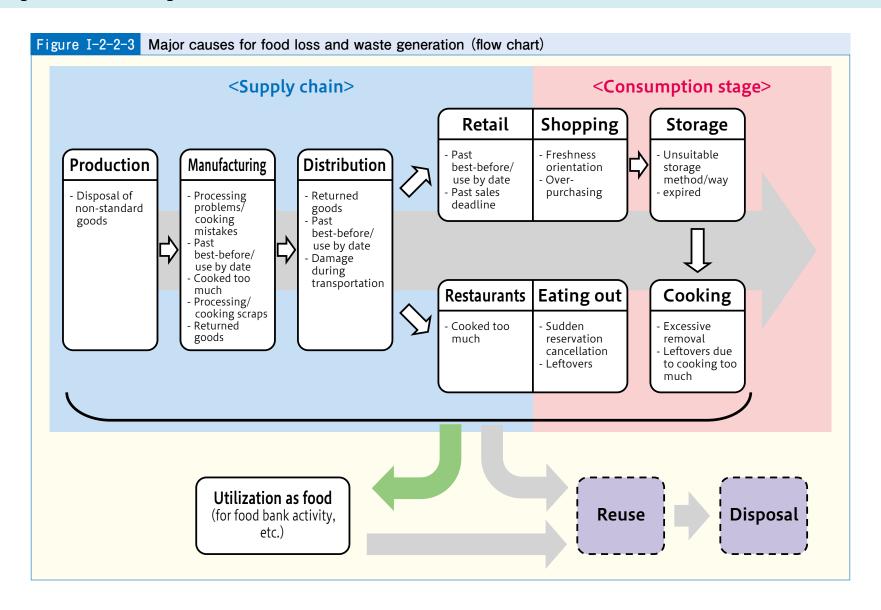
Featured theme: Responsibility to create, responsibility to use, and responsibility to reduce
- Reduction of food loss and waste for sustainable society -

O In Japan, 6.12 million tons of food loss and waste were generated in FY2017.



### [Feature] Part 1 Chapter 2 Section 2 Causes for food loss and waste generation

- O Food loss and waste are generated in all stages from beginning to end of food life cycle.
- O Food loss and waste in the food supply chains are closely related to consumer's attitude/behavior, such as freshness orientation and their understanding toward defective goods.



### [Feature] Part 1 Chapter 2 Section 2 Analysis by stage - Production stage/manufacturing stage -

- O Approximately 80% of the respondants have purchased non-standard agricultural and marine products.
- O There is a possiblity that more people would purchase them when consumers easily reach them.

# Purchase experience for non-standard agricultural and marine products, etc. Overall (N=1,791) 77.4 14.2 8.3 0.1 O 20 40 60 80 100 I have purchased them I have never purchased them I ldon't know No answer (%) (Note) 1. Based on "Commodity Price Monitor Survey" by the Consumer Affairs Agency (surveyed in February, 2020, definite report value). 2. Answer to the question: "Have you ever purchased non-standard agricultural and marine products, etc.?"

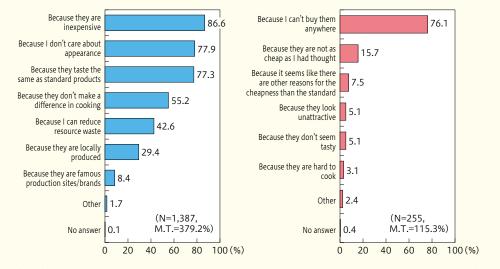
- 3. Non-standard vegetables, fruits that were damaged in natural disasters, etc., fish with low name recognition/fish that were caught too much, etc. are referred to as "non-standard agricultural and marine products, etc." in the question in this survey.
- 4. Percentages may not add up to 100 because of rounding.

#### Palsystem Consumers' Co-operative Union

In broccoli processing, they normally cut off approximately 45% of the stem part, but the disposal rate is reduced to 25% by leaving the stem longer.



### Figure I-2-2-6 Reasons that they purchased non-standard agricultural and marine products, etc. (left) and reasons that they did not purchase them (right)



Note) 1. Based on "Commodity Price Monitor Survey" by the Consumer Affairs Agency (surveyed in February, 2020, definite report value).

- (Left figure) Answer to the question (multiple answers accepted): "What were the reasons (among the following reasons) you
  bought non-standard agricultural and marine products, etc.?" from those who answered "I have purchased them" to the question
  "Have you ever purchased non-standard agricultural and marine products, etc.?"
- 3. (Right figure) Answer to the question (multiple answers accepted): "What were the reasons (among the following reasons) you have never bought (didn't buy) non-standard agricultural and marine products, etc.?" from those who answered "I have never purchased them" to the question "Have you ever purchased non-standard agricultural and marine products, etc.?"
- 4. Non-standard vegetables, fruits that were damaged in natural disasters, etc., fish with low name recognition/fish that were caught too much, etc. are referred to as "non-standard agricultural and marine products, etc." in the question in this survey.

School lunch utilization project that addresses social issues (Ministry of Education, Culture, Sports, Science and Technology)

Local food and non-standard farm products are utilized for school lunch (City of Fukuroi, Shizuoka Prefecture).



Source: "FY2018 Result report for the school lunch utilization project that addresses social issues (Board of Education, City of Fukuroi" (Ministry of Education, Culture, Sports, Science and Technology)

#### Nichirei Foods Inc.

Introduced X-ray tests using AI. By improving the test accuracy, they can now accurately detect bones in fried chicken, and reducing the disposal amount by half. They can now detect finer bones in food than before.

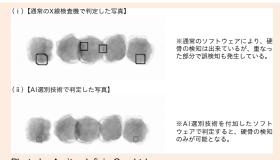


Photo by Anritsu Infivis Co., Ltd.

### [Feature] Part 1 Chapter 2 Section 2 Analysis by stage - Distribution stage -

- O Since multiple parties are involved in the distribution stage, it is important to solve issues by the entire food supply chain.
  - (1) Relaxation of delivery deadlines (revising one-third rule), (2) Labelling of "best before" date by year and month only, (3) Promotion of appropriate ordering of daily foods

#### (1) Relaxation of delivery deadlines (revising one-third rule)

The <u>one-third rule</u> refers to the business practice that is unique to the food industry, in which the best before date is divided into 3 parts and food manufacturers and wholesalers deliver products to retailers before the end of the first part period.

#### If the delivery deadline is revised to 1/2 from 1/3,

- Food manufacturers: Unshipped disposal is reduced.
- Logistics center: Amount of products pased delivery deadline is reduced, and returned goods is also reduced.

In addition, we have learned that there is almost no problem, such as store disposal increase, in retail stores for some food.

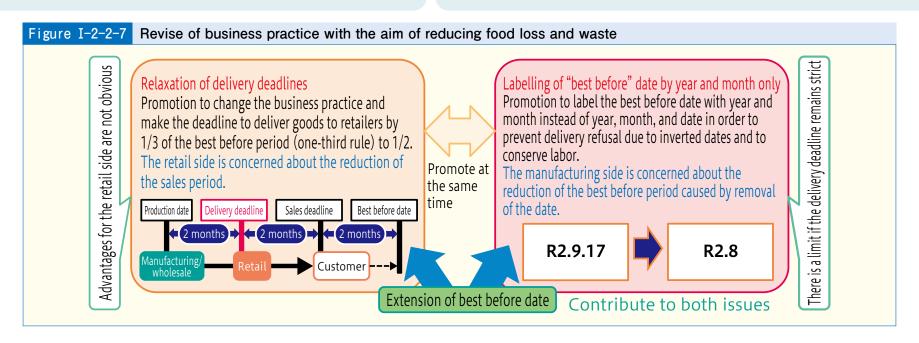
("Commercial practices examination working team for reducing food loss and waste" of the Ministry of Agriculture, Forestry and Fisheries)

#### (2) Labelling of "best before" date by year and month only

In the stage of food distribution, food loss and waste are sometimes generated when they can't deliver products whose best before date is earlier than that of products already delivered (date inversion). By labelling best before date by year and month only, we can reduce the frequency of date inversion occurrence and <u>efficiently distribute the</u> available inventory.

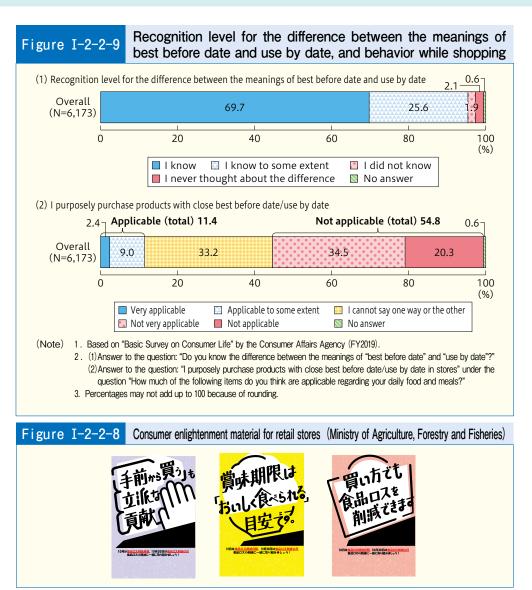
Labelling of "best before" date by year and month only prevents small lot loads by best before date and can effectively <u>improve work efficiency in the distribution industry</u>, leading to the promotion of "white distribution" activities. Also in the wholesale industry, they can store products with the same best before dates in groups, meaning that <u>it can streamline storage spaces</u>, loading work, stocking work, etc.

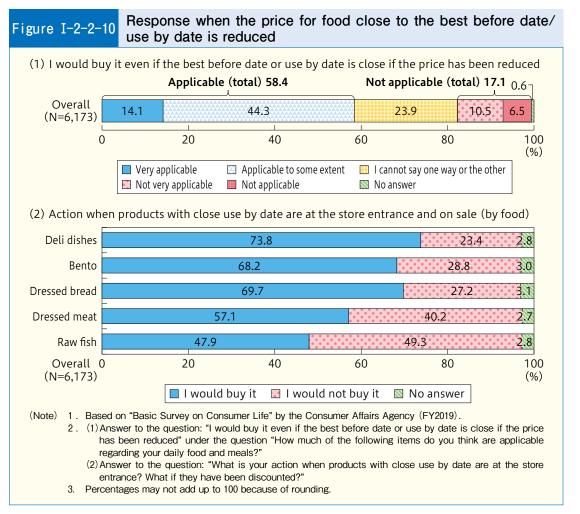
The Consumer Affairs Agency revised the food labelling standards so that they can also choose the year, month, and 10-day period labelling (beginning/middle/end of the month) in addition to the year, month, and date labelling for the preparation timing, rice polishing time, etc. for brown rice and polished rice in 2020.



### [Feature] Part 1 Chapter 2 Section 2 Analysis by stage - Retail stage -

- O In the retail stage, food loss and waste are generated due to mismatched demand/supply expectations and unsold goods due to passing the sales deadline.
- O While many consumers understand the meanings of and the difference between the best before date and use by date, they tend to seek fresh food.
- O Approximately 60% of consumers buy products close to the best before date/use by date if the price is reduced.
  - →Selling off methods that are economically advantageous for consumers, such as clearance sales, are also effective.





### [Feature] Part 1 Chapter 2 Section 2 Analysis by stage - Eating out stage -

- O In the eating out stage, food loss and waste are generated due to excessive amount of cooked food and leftovers by consumers.
- O While approximately 90% of consumers agree to taking food home, only approximately 20% have brought food home.

In food service industries, approximately 62% of the food disposal, etc. is estimated to be from food loss and waste, which is the largest number compared to other industries.

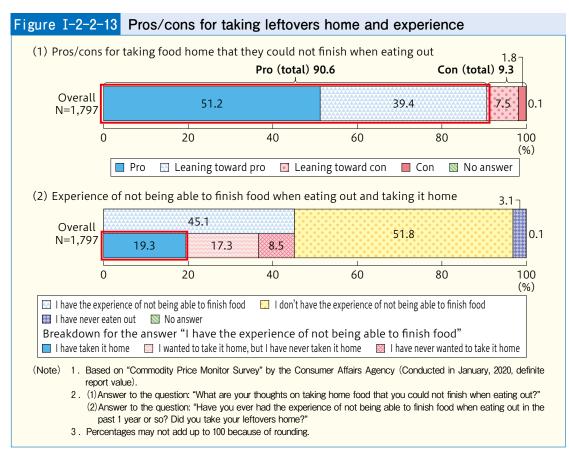
\*Estimation for FY2017 (Ministry of Agriculture, Forestry and Fisheries)

### [Action]

The most important action is to enjoy and eat all of the food that was provided.

If they cannot finish the entire dish, it is also effective to take it home.

| <b>Business operator</b>                        | Consumer                      |
|---|-------------------------------|
| Introduce small portion menus                   | Order appropriate amount      |
| Give incentives for no leftovers                | Promote no leftover campaigns |
| Take action for customers taking leftovers home | Take leftovers home           |



#### Container to take leftovers home

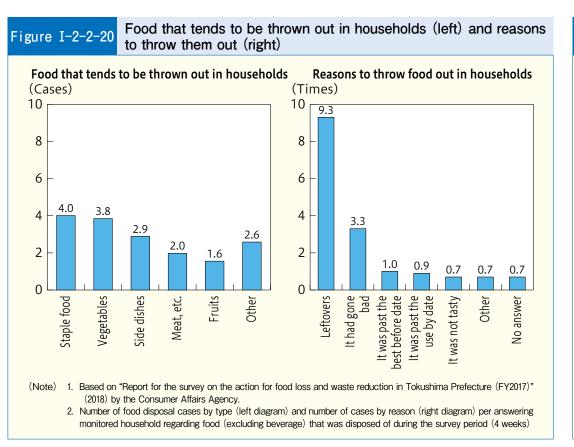
Ministry of the Environment, Consumer Affairs Agency, and Ministry of Agriculture, Forestry and Fisheries held the "New Doggy Bag Idea Contest" to recruit ideas to disseminate and establish the culture of taking leftovers home from restaurants in Japan (March, 2020).

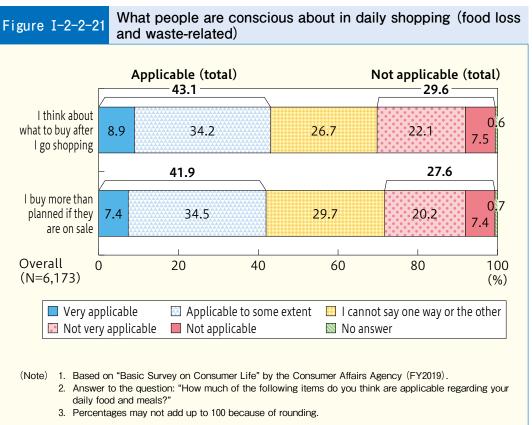
Sticker that allows businesses to indicate "leftovers can be taken home" to consumers (prepared by the Doggie Bag Promotion Committee)



### [Feature] Part 1 Chapter 2 Section 2 Analysis by stage - Household consumption stage 1 -

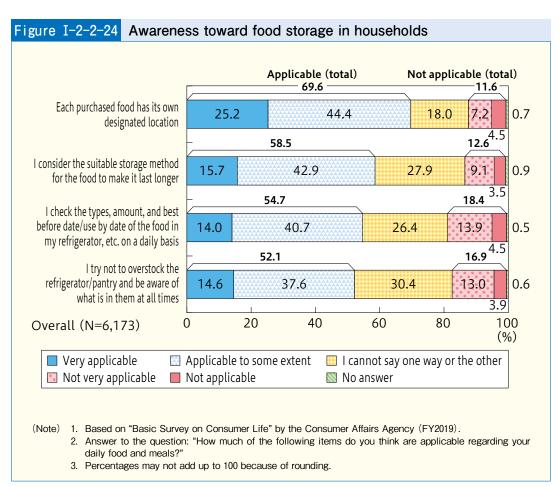
- O 2.84 million tons, which amount to approximately 46% of the food loss and waste, are estimated to be generated in households.
- O It is important for consumers to promote food loss and waste reduction in the methods suitable for individuals' lifestyles.
- O Major food that tends to be thrown out in households (in the order) is "staple food (rice, bread, noodles)", "vegetables", and "side dishes". The reasons for throwing them out (in the order) are "leftovers", "it had gone bad", "it was past the best before date", and "it was past the use by date."
- O If they don't buy what they don't need in the first place, they would not generate food loss and waste by not being able to use it up.

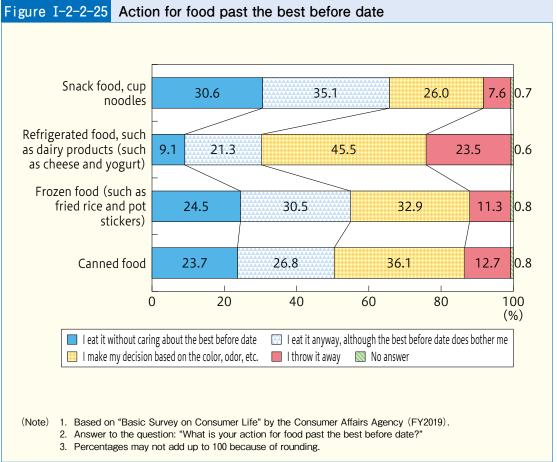




### [Feature] Part 1 Chapter 2 Section 2 Analysis by stage - Household consumption stage 2 -

- O By learning about how to organize food when storing and each storage method suitable for each food and practicing, over-purchasing and allowing the best before date/use by date to pass can be prevented.
- O Even if the food has gone past the best before date, it is important for consumers to determine whether or not it is edible.





### [Feature] Part 1 Chapter 2 Section 2 Analysis by stage - Household consumption stage 3 -

- O The Consumer Affairs Agency conducted a demonstration survey for activities to contribute to reduction of food loss and waste in 2018 and conducted a follow-up survey in the following year.
- O Raising "mottainai" awareness and economic motivation are effective to reduce food loss and waste.

## Survey on the action for food loss and waste reduction in Tokushima Prefecture (2018)

#### <Overview>

Approximately 100 monitored households were divided into "intervened group", in which activities to reduce food loss and waste were promoted, and "non-intervened group", in which activities were not promoted. Households in both groups were requested to weigh and record the food loss and waste from the household.

#### <Result>

Intervened group: Reduced the amount of food loss and waste by approximately 40%

Non-intervened group: Reduced the amount of food loss and waste by approximately 20%

→ Even only the "weighing" and "recording" are effective in reducing food loss and waste.

When we converted food loss and waste into monetary amount in the intervened group, it led to money saving of 2.5 yen per household per day.

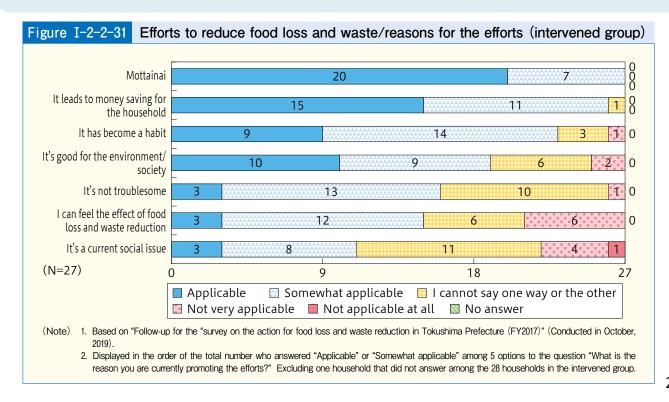
Follow-up for the "Survey on the action for food loss and waste reduction in Tokushima Prefecture (2019)"

#### <Overview>

Studied changes in awareness/behavior, activities, and weighing situation in households that cooperated with the survey.

#### <Result>

While only approximately 10% of the people who cooperated with the survey continue to weigh food loss and waste amount, most of them continue to promote the efforts to reduce it. Main reasons for continuing to promote the efforts are "Mottainai" and "It leads to money saving for the household."



### [Feature] Part 1 Chapter 2 Section 2 Analysis by stage - Effective utilization stage -

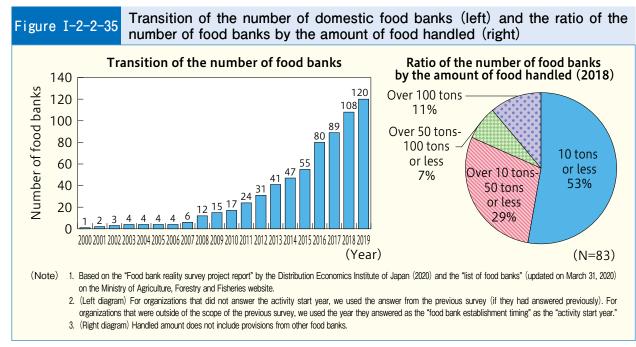
- O Foods supposed to be disposed even in good quality can be effectively utilized by delivering to people in poverty, children's cafeteria, stricken areas on disasters and other places where food is needed.
- O Food banks have some issues such as weak management bases, lack of public recognition, risks accompanied by food donation, and necessary to collaborate with various organizations.

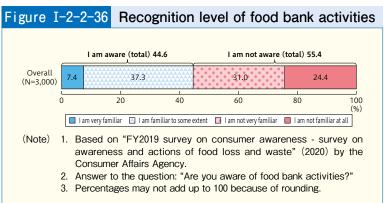
#### [Food bank activities]

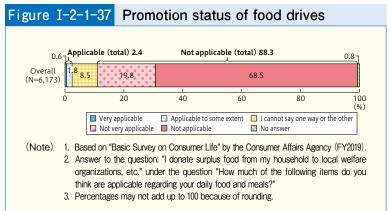
Activities to receive food that is still edible, such as unused food, from food related business operators and other parties and to provide the food to those who cannot sufficiently obtain necessary food due to poverty, disasters, etc.

#### [Food drive activities]

Activities promoted by various organizations/bodies, such as schools, workplaces, and other groups, in which they collect unused food from households and donate the collected food to food bank, welfare facilities, etc.







### [Feature] Part 1 Chapter 2 Section 2 In order to promote food loss and waste as a national movement

- O Reduction of food loss and waste is a familiar issue that everyone can promote. Various organizations are collaborating and promoting their efforts as a national movement.
- O Not limited to steady promotion activities to consumers, new business models connecting various organizations have also been started.
- O Administrators (national and local governments) actively proposes food loss and waste reduction, and arrange for schemes to support all subjects to participate easily in the movements.

Zenkoku Seikatsu Gakko Renraku Kyogikai/National Life Committee /Association of Creating Future

Promotes the "national movement to reduce food loss and waste" by utilizing community-based organizations

- They prepare and distribute "recipes" using food that tends to result in food loss and waste.
- They established the first day of each month as the "food loss and waste review day" and promote the activities to weigh the food loss and waste and record in the "own reduction household accounts book."
- They promote food drives by utilizing community-based organizations.





They "match" various organizations to reduce food loss and waste

#### 「tabeloop」

Matching to connect primary industry producers and consumers to create communication

#### [KURADASHI]

They sell edible products that cannot be sold in stores, such as food that has past the sales deadline, and donate part of the sales to social contribution organizations.

#### [TABETE]

TABETE matches surplus food at restaurants and food services with users who are willing to eat them.

#### **Better Home Association**

They introduce the knowledge regarding storage/cooking of food in households based on scientific reasoning

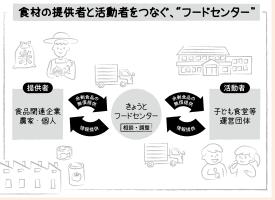
- They offer consumer education in the food field through cooking classes, publications, etc.
- They promote events, such as commemoration days and senryu poem collection, as part of "activities to treasure food."
- They introduce food storage methods and ideas on not wasting food that tends to become surplus (Book to prevent wasting precious food).
- They introduce freezing/thawing methods based on scientific reasoning (Positive freezing book).



#### **Kyoto Food Center**

They commission children support projects to social welfare committees and operate food banks.

 Japan's first system in which an administration matches food providers and recipients



### [Feature] Part 1 Chapter 2 Section 3 Actions to reduce plastic waste and consumers' awareness

O It is important to reduce unnecessary use of plastic and use it intelligently and skillfully.



### [Current situation]

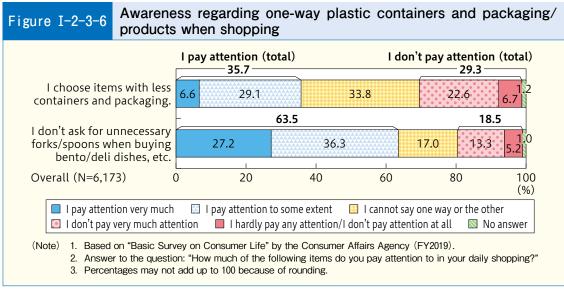
- O Plastic has contributed to the development of the industrial world and the solution of social issues through its functional sophistication.
- On the other hand, it also comes with issues, such as fossil fuel consumption and marine plastic litter.

### [Action]

- O Not only promote 3R of plastic but also switch to recycled materials and renewable resources
  \*3R: Reduce, Reuse, and Recycle
  - (1) Thorough promotion of reduction, etc.
     →Thoroughly reduce plastic that is unnecessarily used/disposed of
  - (2) Effective/efficient and sustainable collection/recycle →Disseminate/enlighten the concept of "If mixed together, its garbage. If separated, it's a resource."
  - (3) Promotion of use of recycled materials/bioplastic

#### Charged plastic bags at stores

Starting on July 1, 2020, plastic shopping bags will be for charge throughout the country. Through this effort, we aim to reform consumers' lifestyles and control excess use.



(One way: Completing its use when used once in principle)



### [Feature] Part 1 Chapter 2 Section 3 Efforts to reduce plastic waste

O In order to reduce plastic waste, efforts through cooperation of business operators, consumers, administrations, etc. are important.

#### **Kao Corporation**

They reduce the usage of plastic package though "Refills/Replacements".

- They declared "Our Philosophy & Action on Plastic Packaging" and promote reduction, etc. of plastic usage through various efforts.
- Plastic volume used in "Refills/Replacements" is approximately 1/6 of the conventional detergent bottle.

Volume comparison (Same number of loads)
From the right: (1) Conventional laundry detergent bottle (2)
Compact laundry detergent bottle (3) Refill package



#### iKasa (Nature Innovation Group)

Global environment-friendly umbrella sharing economy

- Umbrella sharing service with the concept of providing "experience of staying dry."
- For business operators, customer attraction effect is expected due to increased convenience for users.
- For users, it not only leads to money saving but also leads to reduction of waste, as unnecessary plastic umbrellas do not accumulate in households.



#### SEVEN-ELEVEN JAPAN CO.,LTD

They have realized circulating PET bottle recycling scheme in-store collection for the first time in the world.

- They install PET bottle reverse vending machine in stores.
- They give reward points to cooperating consumers according to the PET bottles they inserted.
- They collaborate with some local public organizations and promote the efforts through industry-public -private collaboration.
- The bottles are made from 100% recycled plastic bottles which are collected in only 7&i Group.

PET bottle volume reduction collection machine installed in stores



#### Tochigi Prefecture

Japan's first plastic waste zero declaration by a prefecture and all municipalities in the prefecture

- In August of 2019, the prefecture and all 25 municipalities in the prefecture
   "Tochigi's Declaration of Zero Plastic Waste in Forests, the Countryside, Rivers, and Lakes."
- They promote the "prefectural office share bag" project, in which unnecessary eco bags are effectively used (reused/shared)
- They promote a demonstration project regarding the use of straws using biodegradable plastic.



### [Feature] Part 1 Chapter 2 Section 4 Analysis by consumer type 1

- O We asked questions regarding "environmental awareness", "personality", and "shopping behavior" to consumers and divided them into groups according to the answer pattern.
- O We were able to divide consumers into 4 types, using 2 axes of awareness toward environment and awareness toward self-interest.

#### Figure I-2-2-33 4 types of consumers and their characteristics Self-focus level: High Divided 5,629 consumers by attitude/behavior Self-priority type Balance type - Sensitive to self-interest and how others - Highly conscious toward both <Items that received active responses> regard them. environment/social contribution and self-interest. - "I rather act by considering loss and - Mostly young demographic under 40 Environment-focus level: High **Environment-focus level: Low** gain." vears old. - They exist with no orientation toward Mostly company employees, etc., any of the age group or occupation. - "How others regard me is a concern." excluding manager-level employees, - "I would buy it even if the best before - They are widely exposed to all types of and students. date or use by date is close if the price media. has been reduced". etc. - More exposure to the internet, mobile phones/smartphones. Unconcerned type **Environment-priority type** - Relatively weak reactions toward all - Highly conscious toward both environment/social contribution. - They exist with no orientation toward - Mostly over 50 years old, and mostly any of the age group or occupation women. Relatively more men. Mostly full-time homemakers. - No characteristics regarding exposure to - They are more exposed to the media. newspapers/magazines and

Self-focus level: Low

(Note) 1. Based on "Basic Survey on Consumer Life" by the Consumer Affairs Agency (FY2019).

2. We divided consumers into 4 groups based on the result of factor analysis using 2 axes (factors) named "Environment-focus level" and "Self-focus level" and described the characteristics.

administrative PR magazines.

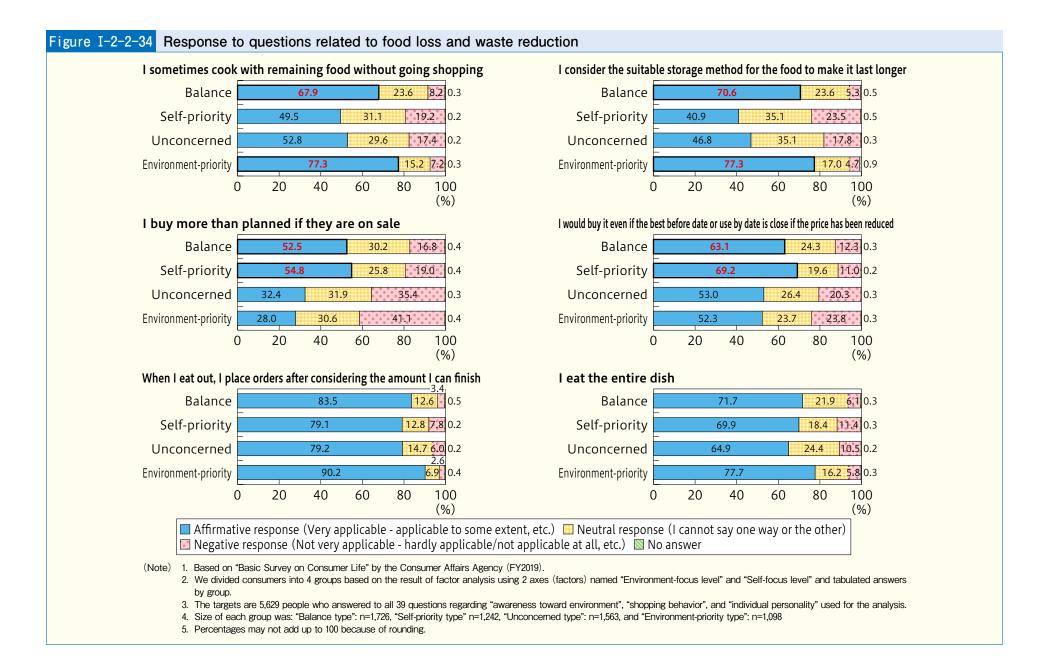
3. The targets are 5,629 people who answered to all 39 questions regarding "awareness toward environment", "individual personality", and "shopping behavior" used for the analysis.

<!tems that received active responses>

- "I choose food/products with marks for environmental soundness."
- "I don't ask for plastic shopping bags."
- "I sometimes cook with remaining food without going shopping."
- "I consider the suitable storage method for the food to make it last longer", etc.

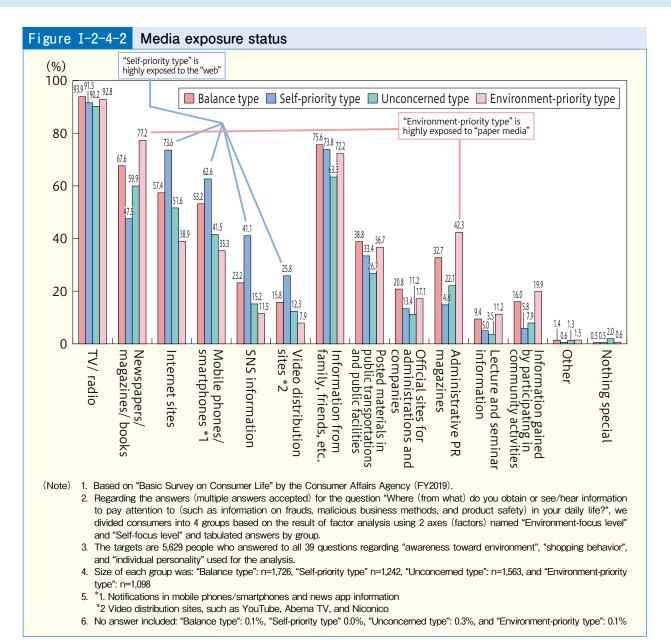
### [Feature] Part 1 Chapter 2 Section 4 Analysis by consumer type 2

- O "Environment-priority type" and "balance type" had more active responses regarding utilization of remaining food and storage method planning.
- O "Self-priority type" and "balance type" were more sensitive toward "sense of value". They respond to sales and discounts for close best before date and use by date.



### [Feature] Part 1 Chapter 2 Section 4 Analysis by consumer type 3

- O We were able to gain the hints to provide enlightenment suitable to consumers' characteristics and behavioral patterns.
- O This is also considered effective for business operators to transmit their own efforts, etc. contributing to social issue solution.



[Enlightenment method by consumer type]

O For "self-priority type":

Transmit the fact that efforts that contribute to environment and society ultimately lead to self-interest through web media.

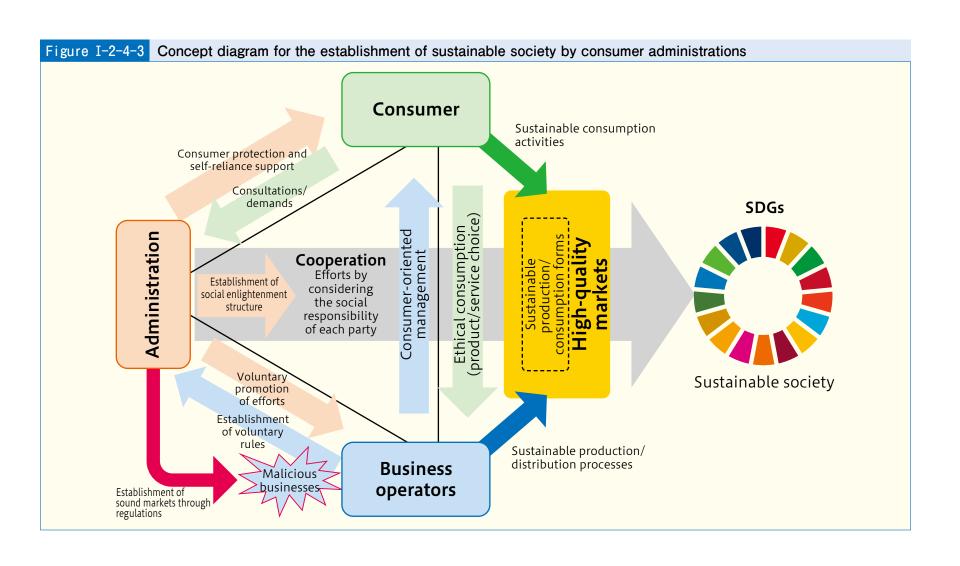
It is also effective to promote enlightenment by using places, such as workplaces and schools.

OFor "environment-priority type":

Transmit concepts that would contribute to social issue solution, products/services, and efforts by business operators through paper media, such as newspapers and administrative PR magazines.

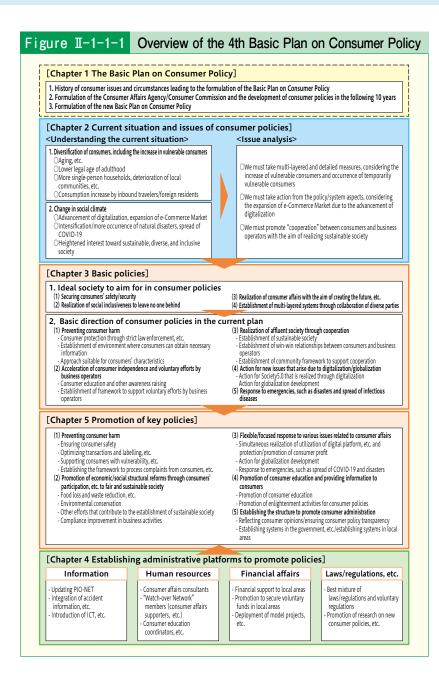
### [Feature] Part 1 Chapter 2 Section 4 For sustainable society

- O It is necessary for each involved party to cooperate with common objectives and promote efforts through the establishment of sound markets in order to establish sustainable society.
- O The method of "cooperating administrations", in which consumers, business operators, and administrations jointly promote efforts, can be applied to the field of issues on food loss and waste and plastic waste.
- O Consumer administrations shall integrally promote "dissemination of consumer-oriented management" and "enlightenment on ethical consumption."



# Part 2 Chapter 1 Major consumer policies by the Consumer Affairs Agency Formulation of the 4th Basic Plan on Consumer Policy

OIn March 2020, cabinet decision on the "The 4th Basic Plan on Consumer Policy" was made, targeting 5 years from FY2020 to FY2024.

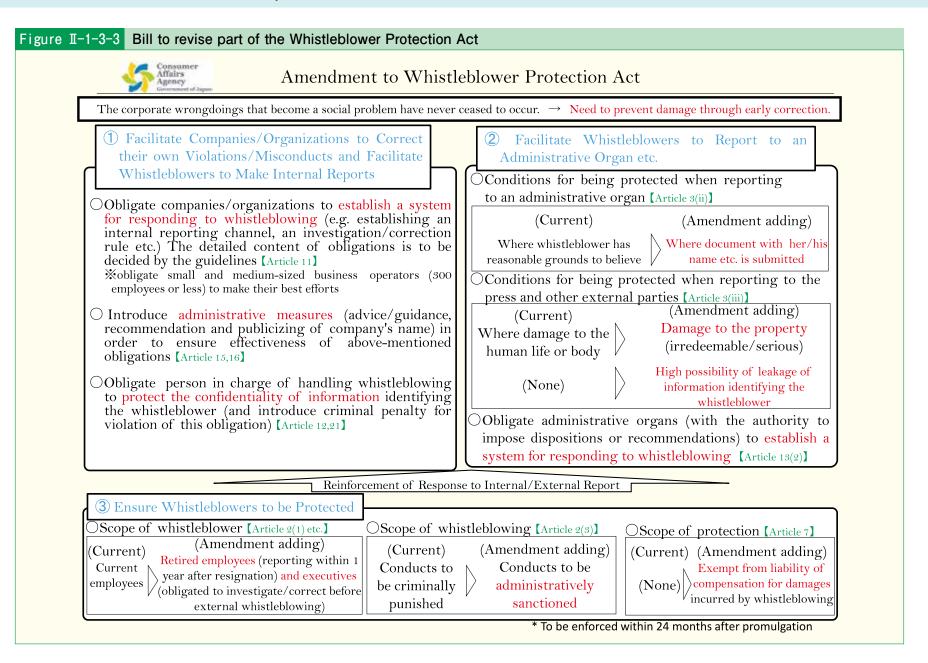


The following 4 points are raised in the 4th Basic Plan on Consumer Policy as the ideal society to aim for over the mid-long term through consumer policies.

- Securing consumers' safety/security
- Realization of social inclusiveness to leave no one behind
- Realization of consumer affairs with the aim of creating the future, etc.
- Establishment of multi-layered systems through collaboration of diverse parties

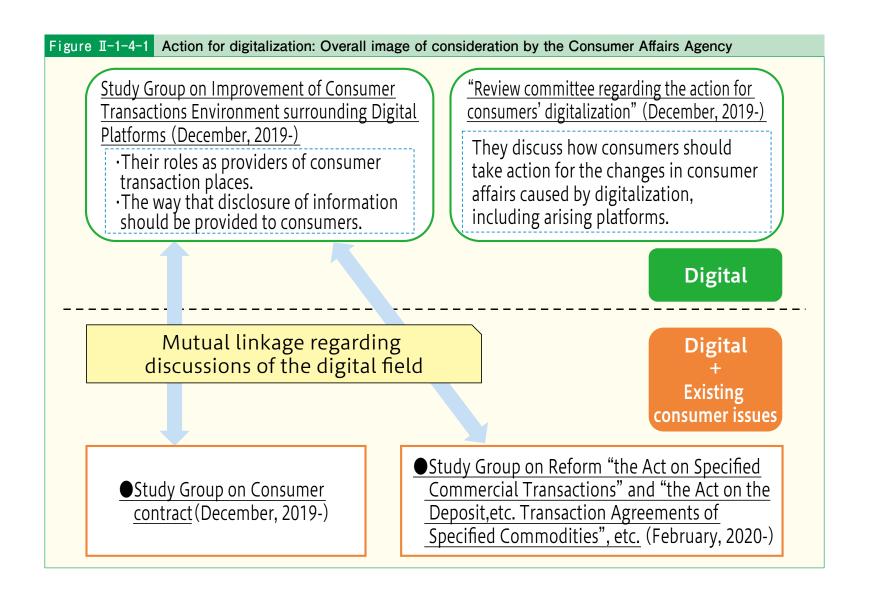
# Part 2 Chapter 1 Major consumer policies by the Consumer Affairs Agency Amendment to Whistleblower Protection Act

OIn March of 2020, the bill to revise part of the Whistleblower Protection Act was submitted to the 201st Diet.



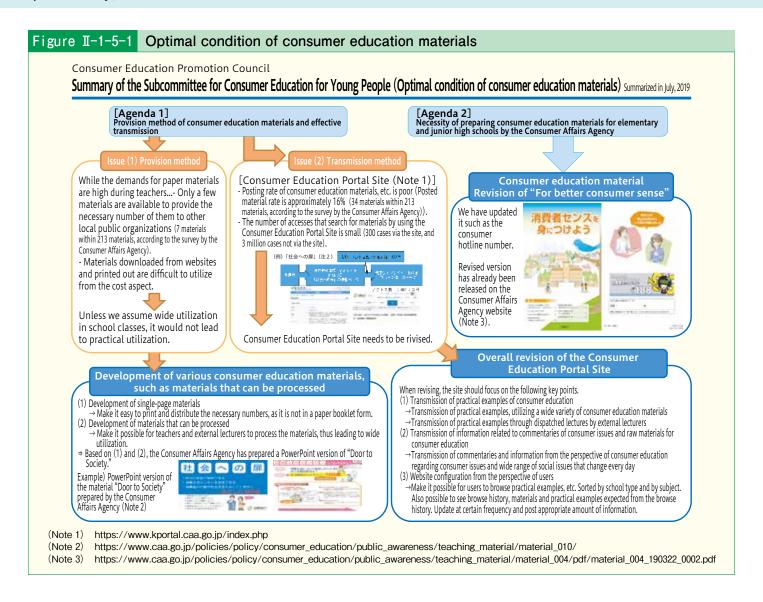
# Part 2 Chapter 1 Major consumer policies by the Consumer Affairs Agency Under the digitalization

- OAs a result of the rapid development of digital technologies, expansion of the digital market, etc. in recent years, convenience, etc. for consumers have improved. On the other hand, there have been new consumer troubles in consumer transactions, in which digital platforms are involved. In addition, the Consumer Affairs Agency is tackling the new issues on consumer affairs in digitalization.
- OThe Consumer Affairs Agency has been considering action for digitalization through hosting of study groups with experts, etc.



# Part 2 Chapter 1 Major consumer policies by the Consumer Affairs Agency Promotion of consumer education

- OConsider and implement specific policies based on discussions of the Consumer Education Promotion Council so that everyone can be provided with consumer education in various occasions throughout their lives regardless of the area of residence.
- OIn order to promote practical consumer education in anticipation for lowering the legal age of adulthood, we made suggestions on the future direction, etc. regarding the provision method of consumer education materials and effective dissemination in the Subcommittee for Consumer Education for Young People in July, 2019.



# Part 2 Chapter 1 Major consumer policies by the Consumer Affairs Agency Efforts to enhance local consumer administration

OIn March 2020, the "campaign for strengthening local consumer administration 2020" was formulated, targeting 5 years from FY2020 to FY2024.

#### Figure II-1-6-1 Overview of the campaign for strengthening local consumer administration 2020

#### Summary

April, 2020 Consumer Affairs Agency

- > Based on the 4th Basic Plan on Consumer Policy (cabinet decision on March 31, 2020), this was formulated with the aim of maintaining/expanding local systems, in which consumers can receive high-quality consultations/support and consumers' safety and security are ensured regardless of their area of residence, throughout Japan (Target period is from FY2020 to FY2024).
- > While paying attention to the fact that local autonomy and independence are fully practiced, the campaign supports planned and stable efforts in local areas through subsidies, etc. for the enhancement/reinforcement of local consumer administrations.
- > Thorough progress management through PDCA, including annual verification/evaluation of the progress status.

#### Policy target

Support efforts by local public organizations with the aim of achieving the following targets in each prefecture

#### <Policy target 1> Reinforcement of consumer affairs consultation systems

[Promotion of consumer affairs consultation office establishment]

1 – 1 Prefectural population coverage by municipalities with consumer affairs consultation offices: 90% or greater

#### <Policy target 2> Improvement of consumer affairs consultation quality

[Establishment of consumer affairs consultants and promotion of improvement]

- 2 1 Prefectural population coverage by municipalities with consumer affairs consultants: 90% or greater
- 2-2 Qualification rate by consultants: 75% or greater
- 2 3 Training participation rate by consultants: 100% (each FY)
- 2 4 Establishment of designated consumer affairs consultants (all prefectures)

#### <Policy target 3> Promotion of consumer education, etc.

[Promotion of consumer education for young people]

- 3 1 Promotion of practical consumer education throughout Japan, using the consumer education material "Door to Society", etc.
- 3 2 Recognition rate of consumer hotline 188 by young people: 30% or greater (nationwide)
- 3-3 Recognition rate of consumer affairs consultation office by young people: 75% or greater (nationwide)

#### [Security of consumer education promotion systems in local areas]

- 3 4 Promotion of deployment of consumer education coordinators (all prefectures and government-ordinance-designated cities)
- 3 5 Establishment of regional councils for promoting consumer education, formulation of consumer education promotion plans (More than 50% of the government-ordinance-designated cities within prefectures and core cities have responded)
- 3 6 Training (including dispatched training) implementing city municipality: 75% or greater

#### [Efforts toward SDGs]

- 3 7 Promotion of ethical consumption (all prefectures and governmentordinance-designated cities)
- 3 8 Dissemination/promotion of consumer-oriented management (all prefectures)
- 3 9 Promotion of efforts to reduce food loss and waste (all prefectures and government-ordinance-designated cities)

### <Policy target 4> Enhancement of watch-over activities to prevent consumer harm of elderly people, etc.

[Establishment of the Local Council for Ensuring the Safety of Consumers]

4 – 1 Prefectural population coverage by municipalities with the Local Council for Ensuring the Safety of Consumers: 50% or greater

[Enhancement of watch-over activities in communities]

- 4 2 Prefectural population coverage of municipalities utilizing consumer affairs supporters/support groups for watch-over activities in communities: 50% or greater
- 4 3 Prevention and expansion prevention of consumer harm through watchover activities
- <Policy target 5> Enhancement of Specified Qualified Consumer Organization,
  Qualified Consumer Organization, and consumer group activities

<Policy target 6> Enhancement of law enforcement system (all prefectures)

<Policy target 7> Structural reinforcement to promote consumer policies in local areas

[Basic Plan on Consumer Policy for Local Areas ]

7 – 1 Formulation of Basic Plan on Consumers for Local Areas (all prefectures and government-ordinance-designated cities)

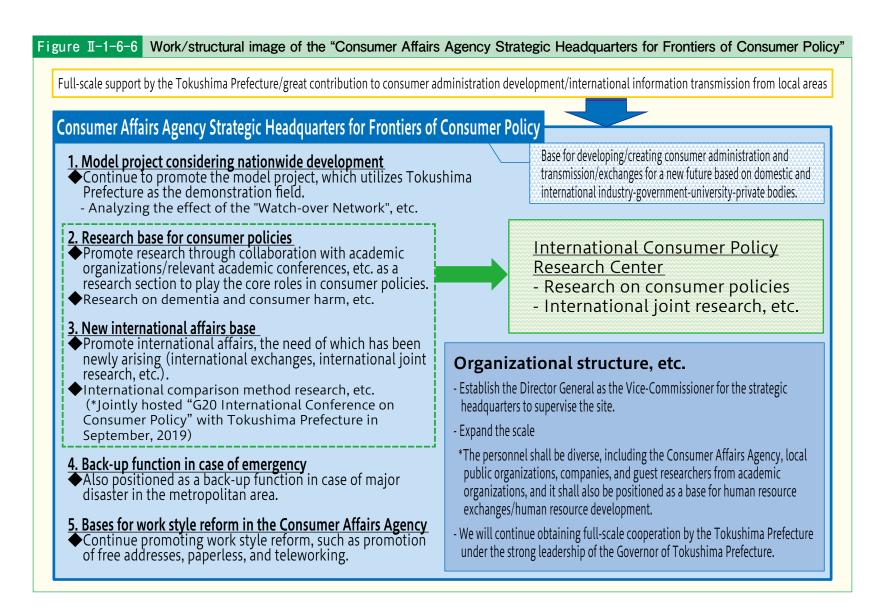
#### [Consumer administration staff]

7 - 2 Training participation rate by consumer administration staff: 80% or greater (each FY)

### Part 2 Chapter 1 Major consumer policies by the Consumer Affairs Agency Strategic Headquarters for Frontiers of Consumer Policy

OIn July of 2020, the "Strategic Headquarters for Frontiers of Consumer Policy" was established as a new permanent base.

Positioned as a back-up function in case of disaster and bases for work style reform in the Consumer Affairs Agency in addition to being: (1) model project considering nationwide development, (2) research base for consumer policies, and (3) new international affairs base.



# O"Part 2 Chapter 2" describes results of policies implemented by relevant administrative organ in FY2019.

#### Section 1 Ensuring consumer safety

- 1. Activities for preventing accidents
- 2. Collecting information on consumer accidents and preventing their occurrence and expansion
- 3. Accurately and quickly investigating causes and preventing recurrence of accidents
- 4. Ensuring food safety

# Section 2 Establishing trusted labelling and ensuring reliability

- 1. Promoting the public awareness of, and strictly enforcing the Act against Unjustifiable Premiums and Misleading Representations, which generally control and prohibit misleading representation
- 2. Spreading and improving labelling depending on the goods and services
- 3. Providing appropriate information on food labelling and strictly enforcing related laws

#### Section 3 Ensuring that all transactions are fair

- 1. Strictly enforcing and reviewing cross-functional laws and regulations on goods and services
- 2. Optimizing transactions depending on the goods and services
- 3. Optimizing transactions depending on the development of information communication technology
- 4. Preventing and controlling crimes such as fraud
- 5. Optimizing rules and measurements

# Section 4 Forming a society where consumers can play the leading role in making choices and taking actions

- 1. Securing consumer policy's transparency and reflecting consumer opinions
- 2. Promotion of consumer education
- 3. Supporting and promoting voluntary activities of consumer groups, businesses operators and trade associations
- 4. Promoting fair and free competition and securing appropriate public utility charges
- 5. Promoting environmentally-sound consumption activities and business activities

# Section 5 Establishing frameworks for redress for damage and protecting consumer profit

- 1. Providing redress for damage, processing complaints, and promoting dispute settlements
- 2. Protecting and increasing consumer profit depending on the development of an advanced information and communication society
- 3. Protecting and increasing consumer profit depending on the development of a globalized consumer life

# Section 6 Establishing national and local consumer administration systems

- 1. Enhancing and strengthening national organization (including incorporated administrative agencies) systems
- 2. Establishing local systems